# SECRETARY'S RECORD, PUBLIC SERVICE COMMISSION

# BEFORE THE NEBRASKA PUBLIC SERVICE COMMISSION

In the Matter of the Nebraska Public Service Commission, on its own motion, seeking to administer	) ) )	Application No. NUSF-92.63
the Nebraska Universal Service	)	ORDER GRANTING APPLICATION,
Fund's Broadband Program:	)	IN PART
Application to the Nebraska	)	
Broadband Program received from	)	
United States Cellular	)	
Corporation.	)	Entered: November 7, 2023

BY THE COMMISSION:

By Application filed on June 14, 2023, United States Cellular Corporation ("USCC" or "Applicant"), sought support from the Nebraska Universal Service Fund ("NUSF") dedicated wireless program. Notice of the application appeared in the <u>Daily Record</u>, Omaha, Nebraska on June 23, 2023. No protests or interventions were filed; therefore, this docket was processed pursuant to the Commission's Rules of Modified Procedure.

USCC's application requested NUSF support for ten (10) proposed tower sites and sought \$5,831,150. The Applicant states that the companies associated with its application are United States Cellular Corporation, d/b/a U.S. Cellular and its FCC licensed operation entities USCOC Nebraska/Kansas LLC and USCOC of Greater Iowa Inc., which will provide the broadband service to consumers proposed in its application. USCC states that it operates in predominantly rural states, including the majority of Nebraska other than Nebraska's panhandle. USCC is a Nebraska Eligible Telecommunications Company. USCC commits to completing construction within twenty-four months from the date of Commission approval and commits to offering NUSF broadband service to all households within the coverage area for at least five years.

The Commission staff evaluated and analyzed all information filed pursuant to the historic methodology used by the staff and approved by the Commission. Based on that evaluation, the staff recommends that the Commission approve grant support for the following six (6) tower sites submitted by USCC, consisting of the Beaver Crossing, Beemer, Memphis, Monroe, Naponee, and Nehawka tower sites. The staff recommended support in the amount of \$3,463,850 be awarded to USCC for the construction of the aforementioned tower sites.

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OPINION AND FINDINGS

The Commission allocated \$6 million for the 2023 NUSF calendar funding year in which this Petition was filed.<sup>1</sup> USCC was the only wireless carrier filing a petition seeking Wireless Fund Program support. Based on the application and the staff recommendation, the Commission finds USCC's application for dedicated wireless universal service funds should be approved in part, with funding granted for six (6) tower sites, consisting of the Beaver Crossing, Beemer, Memphis, Monroe, Naponee, and Nehawka tower sites.

#### Reimbursement Process:

The Commission approves reimbursement up to \$3,463,850 or the actual cost of construction for the sites approved in this Order, whichever is lower. Support will be distributed as follows<sup>2</sup>: 1/4of the support will be distributed upon adoption of this Order and receipt of a Grantee Acknowledgement and Attestation Form, 1/4 of the support will be distributed in the ninth month following the adoption of this Order and receipt of the Grantee Progress Report that demonstrates satisfactory progress in achieving project completion, and the final 1/2 will be distributed upon completion of the project, acceptance of the Project Completion Form, submission of the Reimbursement Request Form along with invoice submittals to justify expenses. The dedicated wireless program will reimburse USCC for reasonable eligible expenditures made related to the sites approved in this Order. Once USCC has completed the construction of an approved tower site it shall within thirty (30) days following completion, file a Project Completion Form with the Commission certifying that it has made the described investment for the provision, maintenance and upgrading of facilities and services in the described rural areas. USCC must submit a Reimbursement Request form along with all invoices and documentation justifying project expenses to the Commission within ninety (90) days of project completion. Final payments will be adjusted based on actual eligible project costs incurred and payments already made. The above listed forms and report templates will be made available on the Commission's website.

 $<sup>^1</sup>$  Remaining dedicated wireless fund support allocated but not awarded in this cycle will be rolled into the next dedicated wireless fund grant cycle.

 $<sup>^2</sup>$  NUSF-92 grant payments and reimbursement requests will be paid out after Commission staff review in the monthly NUSF payment at the end of the month following the month of submission. Incomplete or complex reimbursement requests may be delayed.

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As a dedicated wireless program recipient, the Commission finds USCC must meet certain conditions, as described below.

## Infrastructure Sharing:

USCC shall be required to construct tower facilities in a manner that would accommodate co-location and sharing of additional equipment of other wireless carriers, public safety agencies, Internet providers and other providers with technologies that qualify. Such co-location will be required where technically feasible and upon commercially reasonable terms and conditions. While the Commission will not require USCC to routinely file colocation agreements, if an issue is raised by a public safety agency or another wireless provider, the Commission will determine whether these ordered conditions are being met.

### Roaming and Co-Location Agreements:

USCC must agree to permit roaming and co-location of facilities on state-funded towers at commercially reasonable rates. We believe this requirement to be an important policy objective. USCC shall file with the Commission a list of all roaming agreements in place in Nebraska that would cover the supported towers at the time of construction completion. This information may be filed confidentially. Entities denied roaming access or co-location at commercially reasonable or market-based rates may file a request with the Commission to determine whether this requirement is being satisfied.

### Broadband Commitments:

To encourage the deployment of wireless broadband services in Nebraska, the Commission gives priority to applicants which commit to providing wireless broadband services. USCC must report broadband availability to the Commission upon request.

### Adherence to State and Federal Requirements:

As a condition of receiving this grant, USCC must adhere to all state and federal regulations and requirements pertaining to the provision of wireless broadband services. USCC must not use equipment or facilities prohibited by the FCC within its network.<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> This includes, but is not limited to, equipment listed by the Federal Communications Commission in the following public notices: *FCC List of Equipment and Services That Pose National Security Threat*, WC Docket No. 18-19, DA 21-

USCC must certify, at the completion of each of the projects listed herein, that it has met those obligations.

## Phase II Enhanced 911 Capability:

To advance public safety, the Commission requires that the cell sites funded by this approval must have the equipment and software necessary for Phase II wireless E911 capability. In addition, once a request has been made by a County or Public Safety Answering Point ("PSAP"), the wireless provider must provide Phase II wireless E911 service in a manner that is consistent with federal regulations. USCC must certify to the completion and commitment of these requirements prior to reimbursement from the dedicated wireless program. USCC must also provide evidence that demonstrates the tower is Phase II wireless E911 capable within ninety days of project completion. If information proving the capability is not provided within ninety days, reimbursement for

## Reporting Requirements:

USCC shall file, on an annual basis, consistent with federally designated ETCs, the information required by the Commission's Telecommunications Rules pertaining to eligible telecommunications companies and the investment information required by the Commission's Order in Docket NUSF-66. The report should make clear to the Commission that USCC will not request reimbursement for equipment or tower construction where grant money was also received from another source. USCC shall file its annual report on or before June 1 of each year.

In addition, the Commission expects that construction on these projects will proceed in a prompt and business-like fashion. A progress report shall be filed ninth months following the adoption of the Order, or more frequently if deemed necessary by the Commission, so that the Commission can measure the progress of completion as well as plan for the timing of final distribution of funds.

#### Continuing Nature of Requirements:

The Commission will enforce these requirements for as long as the cell site is in use and providing service to customers. The

<sup>309 (</sup>March 12, 2021); Announcement of Additions to the Covered List, WC Docket No. 18-19, DA 22-320 (March 25, 2022).

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Commission may take any action it deems necessary and appropriate to enforce the requirements and conditions in this Order.

These opinions and findings carry no precedential value other than establishing minimum standards and criteria the Commission applied in this application for dedicated wireless program support. The Commission may modify the minimum requirements and conditions for future petitions for support from the dedicated wireless program.

## ORDER

IT IS THEREFORE ORDERED by the Nebraska Public Service Commission that the application filed by United States Cellular Corporation shall be, and is hereby, granted in part as provided herein.

IT IS FURTHER ORDERED that United States Cellular Corporation shall be subject to all terms and conditions adopted in this Order.

ENTERED AND MADE EFFECTIVE at Lincoln, Nebraska this 7th day of November, 2023.

NEBRASKA PUBLIC SERVICE COMMISSION

Chair

TTEST:

COMMISSIONERS CONCURRING: